ACER calls for European solidarity over the coming winter to keep electricity and gas flowing across EU Member State borders

25 October 2022

ACER sees the coming months as a likely key ‘make or break’ moment for EU energy market integration; one where fully making available cross-border capacities for gas and electricity flows will prove key.

Europe’s energy solidarity is being tested with the continuing war in Ukraine. Prices are high. Using different gas supply routes has resulted in network congestion and disrupted gas market’s price integration (see graphs 1 and 2 in Annex). Some Member States face significant supply challenges that are unlikely to go away soon. Other Member States, even if net exporters of energy, depend on imports for significant hours during the year.

If some countries were to pursue strictly national short-term energy interests, e.g. via restricting energy exports, others would likely suffer.

This requires heightened vigilance from regulators, system operators and governments alike.

The solution needs to be European solidarity. Why?

- Maximising capacities for cross-border trade will improve the security of supply of the EU as a whole and help to stabilise electricity and gas prices.
- Cross-border capacity is crucial for market integration (see graph 3 below in Annex), and it is even more critical during an energy crisis where supply margins can become much tighter.
- Electricity imports could be essential for all (see graph 4 below of the import ~ export swings from 2021 to 2022, and how reaching the ‘70% target’ of making electricity interconnection capacity available for cross-border trade be vitally important for many Member States, including those that are predominant electricity exporters)
- Restricting flows between countries is often claimed to be a ‘last resort’, but experience shows that it may be deployed early on to protect what are perceived to be national interests. If all Member States were to ‘play it safe’ and restrict trade, many countries would sooner or later find themselves worse off.

Hence, important role for Member State governments, network operators and regulators to:

- Refrain from announcing export restrictions (‘do not count on me’) which may lead to a contagious effect.
- Make themselves aware of current grid congestion and, alongside system operators, pursue near-term practices to help alleviate this.
- Refrain from reducing cross-border capacity and strive hard to meet the EU rule of 70% of electricity interconnection capacity being made available for trade with neighbours (see graph 5 below which shows critical challenges in meeting the minimum 70% target for electricity).
- Maximise available interconnection capacity for gas flows (implementing congestion management procedures, careful maintenance planning, dynamic recalculation of available capacity, etc.).
- Increase monitoring and, where relevant, enforcement actions towards rules related to cross-border energy trade.
- Raise awareness of how cross-border energy trade is vital to keeping the lights on and houses warm.
Background:

On 24 October, at their Board of Regulators meeting, ACER and national energy regulatory authorities (NRAs) discussed the need to keep electricity and gas flowing across Member State borders over the coming winter months.

This discussion followed a similar message by the ACER Director at the Informal Ministerial meeting of EU energy ministers in Prague on 11-12 October hosted by the Czech Council Presidency (presentation slides available [here](#)).

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See Annex of graphs below.
Annex

Graph 1: Gas supply picture has changed significantly

The gas supply picture has changed dramatically

Gas supply corridors and flow to the EU – October 2021 - September 2022, TWh/month

After the latest reduction in Gazprom exports, Russian pipeline supply represents less than 10% of EU daily gas imports.

Source: ENTSOG – for an interactive version of graph go to https://gaswatchboard.entsog.eu/#/map/lines

Graph 2: Supply bottlenecks in the EU gas system

Revealing supply bottlenecks in the EU gas system

Overview of utilisation ratios at selected EU IPs

<table>
<thead>
<tr>
<th>Interconnection Name</th>
<th>Direction</th>
<th>Utilisation ratio 2021 (%)</th>
<th>Utilisation ratio H1-Aug 2022 (%)</th>
<th>Utilisation ratio Sep 2022 (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Yamal B Friedenbunden</td>
<td>DE to PL</td>
<td>71%</td>
<td>7%</td>
<td>8%</td>
</tr>
<tr>
<td>North Stream 1</td>
<td>DE to NL</td>
<td>90%</td>
<td>43%</td>
<td>9%</td>
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<td>UKL Rambouillet</td>
<td>BE to DE</td>
<td>63%</td>
<td>27%</td>
<td>4%</td>
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<tr>
<td>VIP Belgium*</td>
<td>BE to DE</td>
<td>52%</td>
<td>52%</td>
<td>50%</td>
</tr>
<tr>
<td>VIP-TR**</td>
<td>NL to DE</td>
<td>60%</td>
<td>60%</td>
<td>60%</td>
</tr>
<tr>
<td>NAP-Zweerdegetal</td>
<td>IE to BE</td>
<td>21%</td>
<td>0%</td>
<td>5%</td>
</tr>
<tr>
<td>Borssele/Terschelling</td>
<td>AT to IT</td>
<td>61%</td>
<td>36%</td>
<td>32%</td>
</tr>
<tr>
<td>VIP PINNEDS</td>
<td>SP to FR</td>
<td>7%</td>
<td>34%</td>
<td>4%</td>
</tr>
<tr>
<td>Europepe psi</td>
<td>NO to DE</td>
<td>68%</td>
<td>81%</td>
<td>81%</td>
</tr>
<tr>
<td>Magno de Vallo</td>
<td>AL to IT</td>
<td>37%</td>
<td>57%</td>
<td>40%</td>
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</tbody>
</table>

**Note: Utilisation ratio calculated for Apr-Aug 2022 due to ENTSOG method

Investments are focusing on expanding LNG import capacities and on removing interconnectors’ congestion but they will take some time

Source: ACER based on GIE and ENTSOG data
Graph 3: In normal times, maximising cross-zonal capacity is key

In normal times, maximising cross-zonal capacity is key

Member States where the minimum 70% target was not met *

- Average margin available for cross-zonal trade (MACZT)

Compared to 2020, NO clear trend suggesting a relevant overall increase towards the 70% target.

Source: ACER calculation based on TSO data
* on critical network elements with contingencies. This reflects the situation before the go-live of the Core region’s day-ahead flow-based market coupling (08 June 2022)

Graph 4: Electricity imports could be essential for all

Electricity imports could be essential for all

Import ~ export swings from 2021 to 2022

% of net import hours in 2022

Making cross-border electricity capacity available for trade (per also the so-called ‘70% target’) will be vitally important for many Member States. This also includes Member States that are predominant electricity exporters.

* Covers all months for 2021 and Jan – Sep for 2022. Source: ENTSO-E TP
Note: without MT, CY, IE